SENATE BILL No. 462

DIGEST OF INTRODUCED BILL

Citations Affected: IC 6-1.1-10.1.

Synopsis: Property tax benefits for high impact business. Establishes a high impact business commission consisting of the Lafayette common council and the Tippecanoe county council. Allows the commission to designate one business as a high impact business and to exempt the business's inventory from property taxation for ten years. Requires a business to commit to investing at least \$50,000,000 and retaining at least 1,200 jobs at its facilities located in Tippecanoe County and Lafayette to be designated as a high impact business. Requires a high impact business to continue operations at its facilities in the city and the county for at least 20 years and to comply with a statement of benefits to result from its investment. Provides for the termination of the tax exemption, the recapture of tax revenues, and penalties for a failure to comply with the statement of benefits or for ceasing operations at those facilities.

Effective: July 1, 2002.

Alting, Kenley, Meeks R, Long, Meeks C

January 14, 2002, read first time and referred to Committee on Rules and Legislative Procedure.



Second Regular Session 112th General Assembly (2002)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2001 General Assembly.

SENATE BILL No. 462

A BILL FOR AN ACT to amend the Indiana Code concerning taxation.

Be it enacted by the General Assembly of the State of Indiana:

SECTION 1. IC 6-1.1-10.1 IS ADDED TO THE INDIANA CODE

to reduce its property taxes by relocating to another location

2	AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE
3	JULY 1, 2002]:
4	Chapter 10.1. High Impact Business Designation
5	Sec. 1. (a) This chapter applies only to a county having a
6	population of more than one hundred forty-eight thousand
7	(148,000) but less than one hundred seventy thousand (170,000).
8	(b) A county described in subsection (a) is presented with unique
9	challenges due to:
10	(1) the presence of multiple business facilities of the high
11	impact business within the corporate boundaries of the larges
12	city in the county and in unincorporated areas of the county
13	(2) the proportion of property taxes paid by the high impac
14	business to all property taxes paid in the county;
15	(3) continued economic pressures on the high impact business



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outside Indiana;

1	(4) the desire of local elected officials to encourage the high
2	impact business to retain manufacturing operations within the
3	county; and
4	(5) the limited availability of other incentives to encourage the
5	high impact business to retain manufacturing operations
6	within the county.
7	Sec. 2. As used in this chapter, "designating body" means the
8	commission established under section 6 of this chapter.
9	Sec. 3. As used in this chapter, "designation application" means
10	an application that is filed with a designating body to assist the
11	body in making a determination about whether a particular
12	business should be designated as a high impact business.
13	Sec. 4. As used in this chapter, "high impact business" means a
14	manufacturing business that has business locations:
15	(1) within the corporate boundaries of the largest city in the
16	county; and
17	(2) in unincorporated areas in the county;
18	and that is designated a high impact business under section 7 of
19	this chapter.
20	Sec. 5. As used in this chapter "inventory" has the meaning set
21	forth in IC 6-1.1-3-11.
22	Sec. 6. (a) There is established a high impact business
23	commission in the county for the purpose of considering and acting
24	upon applications for designation as a high impact business.
25	(b) The commission consists of the membership of the fiscal
26	bodies of the county and the largest city in the county.
27	(c) Members of the commission shall serve without
28	compensation.
29	(d) The jurisdiction of the commission consists of the
30	unincorporated areas of the county and the largest city in the
31	county.
32	Sec. 7. (a) A designating body may find that a business within its
33	jurisdiction is a high impact business.
34	(b) The property tax exemption provided by section 10 of this
35	chapter is available only to a business that the designating body
36	finds to be a high impact business.
37	(c) A designating body may impose a fee for filing a designation
38	application for a person requesting the designation of a particular
39	business as a high impact business. The fee may be sufficient to
40	defray actual processing and administrative costs.
41	(d) If the proposed high impact business is also located in an
42	allocation area (as defined in IC 36-7-14-39 or IC 36-7-15.1-26), an



1	application for the property tax exemption provided by this
2	chapter may not be approved unless the commission that
3	designated the allocation area adopts a resolution approving the
4	application.
5	(e) The designating body may designate only one (1) business as
6	a high impact business under this chapter.
7	Sec. 8. (a) If a designating body finds that a business in its
8	jurisdiction is a high impact business, it shall prepare a map and
9	plat that identifies the business locations of the high impact
10	business.
11	(b) After the preparation of the map described in subsection (a),
12	the designating body shall pass a resolution declaring that a
13	particular business is a high impact business. The resolution must
14	contain the addresses of the business locations of the high impact
15	business and must be filed with the county assessor.
16	(c) After passage of a resolution under subsection (b), the
17	designating body shall do the following:
18	(1) Publish notice of the adoption and substance of the
19	resolution in accordance with IC 5-3-1.
20	(2) File the following information with each taxing unit that
21	has authority to levy property taxes in the geographic area
22	where the high impact business is located:
23	(A) A copy of the notice required by subdivision (1).
24	(B) A statement containing substantially the same
25	information as a statement of benefits filed with the
26	designating body under section 9 of this chapter before the
27	hearing required by this section.
28	(3) Hold a public hearing on the issue of the designation of a
29	particular business as a high impact business.
30	(d) The notice required under subsection (c) must state that a
31	description of the designated high impact business is available and
32	can be inspected in the county assessor's office. The notice must
33	also name a date when the designating body will receive and hear
34	all remonstrances and objections from interested persons at the
35	public hearing required by subsection (c)(3). The designating body
36	shall file the information required by subsection (c)(2) with the
37	officers of the taxing unit who are authorized to fix budgets, tax
38	rates, and tax levies under IC 6-1.1-17-5 at least ten (10) days
39	before the date of the public hearing.
40	(e) After considering the evidence, the designating body shall
41	take final action determining whether the qualifications for the

designation of a high impact business have been met and



confirming, modifying and confirming, or rescinding the resolution. This determination is final. Sec. 9. (a) An applicant must provide a completed statement of benefits form to the designating body before the hearing required by section 8(c)(3) of this chapter. The department of local government finance shall prescribe a form for the statement of benefits. The statement of benefits must include the following information: (1) A description of the proposed investment. (2) An estimate of the number of individuals who will be employed or whose employment will be retained by the applicant as a result of the investment and an estimate of the annual salaries of these individuals. (3) An estimate of the value of the investment. (4) A certification by the applicant to the commission that, subject to obtaining designation as a high impact business, the applicant intends to: (A) make a minimum investment of fifty million dollars (\$50,000,000) in new product development and manufacturing capacity for products to be manufactured in the applicant's facilities located within the commission's jurisdiction; and (B) retain an aggregate employment level of at least one thousand two hundred (1,200) full-time jobs in the applicant's facilities located within the commission's jurisdiction for at least twenty (20) years after the date of the designation of the applicant's business as a high impact business. With the approval of the designating body, the statement of benefits may be incorporated in a designation application. Notwithstanding any other law, a statement of benefits is a public record that may be inspected and copied under IC 5-14-3-3. (b) The designating body must review the statement of benefits required under subsection (a). The designating body shall		
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33 (b) The designating body must review the statement of benefits 34 required under subsection (a). The designating body shall		•
required under subsection (a). The designating body shall		
• • • • • • • • • • • • • • • • • • • •		•
2) — Gerermine whether a business should be designated as a high	35	determine whether a business should be designated as a high
impact business and whether a property tax exemption should be		
37 allowed under this chapter after making the following findings at		
38 a public hearing:		•
39 (1) Whether the estimate of the value of the investment is		•
40 reasonable for projects of that nature.		
41 (2) Whether:		* *
42 (A) the employment of the estimated number of		



1	individuals, on
1 2	individuals; or (B) the retention of the estimated number of employees.
3	(B) the retention of the estimated number of employees;
<i>3</i>	can reasonably be expected to result from the proposed investment.
5	(3) Whether the annual salaries estimated for the individuals
6	and employees referred to in subdivision (2) can reasonably
7	be expected to result from the proposed investment.
8 9	(4) Whether any other benefits about which information was
	requested can reasonably be expected to result from the
10	proposed investment.
11	(5) Whether the totality of benefits is sufficient to justify the
12 13	property tax exemption.
	A designating body may not designate a high impact business or
14	approve a property tax exemption unless the findings required by this subsection are made in the affirmative.
15	
16	Sec. 10. The inventory located in the county of a high impact
17	business is exempt from property taxation for ten (10) years
18	following the designating body's adoption of a resolution taking
19	final action under section 8 of this chapter. A certified copy of the
20	resolution shall be sent to the county auditor, who shall grant the
21	exemption as provided in section 11 of this chapter.
22	Sec. 11. (a) A high impact business that desires to obtain the
23	property tax exemption provided by section 10 of this chapter must
24	file a certified exemption application, on forms prescribed by the
25	department of local government finance, with the auditor of the
26	county in which the inventory is located. The exemption
27	application must be filed on or before May 15 each year. If the high
28	impact business obtains a filing extension under IC 6-1.1-3-7(b) for
29	any year, the application for the year must be filed by the extended
30	due date for that year.
31	(b) The property tax exemption application required by this
32	section must contain the following information:
33	(1) The name of the high impact business owning the
34	inventory.
35	(2) A description of the inventory for which a property tax
36	exemption is claimed in sufficient detail to afford
37	identification.
38	(3) The assessed value of the inventory subject to the property
39	tax exemption.
40	(4) Any other information considered necessary by the
41	department of local government finance.
42	(c) On verification of the correctness of a property tax



exemption application by the assessors of the townships in which
the inventory is located, the county auditor shall grant the property
tax exemption.

- (d) The property tax exemption and the period of the exemption provided for inventory under section 10 of this chapter are not affected by a change in the ownership of the high impact business if the new owner of the high impact business owning the inventory:
 - (1) continues the business operation of the high impact business within the commission's jurisdiction and maintains employment levels within the commission's jurisdiction consistent with the certification and pledge required under section 9(a) of this chapter; and
 - (2) files an application in the manner provided by subsections (a) and (b).

Sec. 12. (a) At any time within twenty (20) years after the date that a business has been designated as a high impact business under section 8 of this chapter, the designating body may determine whether the high impact business owner has substantially complied with the statement of benefits approved under section 9 of this chapter. If the designating body determines that the high impact business owner has not substantially complied with the statement of benefits and that the failure to substantially comply was not caused by factors beyond the control of the high impact business owner (such as declines in demand for the property owner's products or services), the designating body shall mail a written notice to the high impact business owner. The written notice must include the following provisions:

- (1) An explanation of the reasons for the designating body's determination.
- (2) The date, time, and place of a hearing to be conducted by the designating body for the purpose of further considering the high impact business owner's compliance with the statement of benefits. The date of the hearing may not be more than fifteen (15) days after the date on which the notice is mailed.
- (b) On the date specified in the notice described in subsection (a)(2), the designating body shall conduct a hearing to further consider the high impact business owner's compliance with the statement of benefits. Based on the information presented at the hearing by the high impact business owner and other interested parties, the designating body shall again determine whether the high impact business owner has made reasonable efforts to



1	substantially comply with the statement of benefits and whether
2	any failure to substantially comply was caused by factors beyond
3	the control of the high impact business owner. If the designating
4	body determines that the high impact business owner has not made
5	reasonable efforts to comply with the statement of benefits, the
6	designating body shall adopt a resolution either:
7	(1) terminating the high impact business owner's property tax
8	exemption under section 10 of this chapter; or
9	(2) imposing a penalty under section 13 of this chapter if the
10	failure to comply with the statement of benefits occurs after
11	the ten (10) year exemption provided under section 10 of this
12	chapter expires.
13	(c) If the designating body adopts a resolution terminating the
14	high impact business owner's property tax exemption under this
15	chapter:
16	(1) the exemption does not apply to the next installment of
17	property taxes owed by the high impact business owner or to
18	any subsequent installment of property taxes;
19	(2) the high impact business owner shall pay the amount
20	determined under section 14(e) of this section to the county
21	treasurer; and
22	(3) the county treasurer shall distribute the money paid under
23	this section in accordance with section 14(f) of this chapter.
24	(d) If the designating body adopts a resolution terminating a
25	property tax exemption under subsection (b), the designating body
26	shall immediately mail a certified copy of the resolution to:
27	(1) the high impact business owner; and
28	(2) the county auditor.
29	The county auditor shall remove the property tax exemption from
30	the tax duplicate and shall notify the county treasurer of the
31	termination of the exemption. If the designating body's resolution
32	is adopted after the county treasurer has mailed the statement
33	required by IC 6-1.1-22-8, the county treasurer shall immediately
34	mail the high impact business owner a revised statement that
35	reflects the termination of the property tax exemption.
36	(e) A high impact business owner whose property tax exemption
37	under section 10 of this chapter is terminated by the designating
38	body under this section may appeal the designating body's decision
39	by filing a complaint in the office of the clerk of the circuit or
40	superior court, together with a bond conditioned to pay the costs
41	of the appeal if the appeal is determined against the high impact

business owner. An appeal under this subsection shall be promptly



1	heard by the court without a jury and determined within thirty
2	(30) days after the time of the filing of the appeal. The court shall
3	hear evidence on the appeal and may confirm the action of the
4	designating body or sustain the appeal. The judgment of the court
5	is final unless an appeal is taken as in other civil actions.
6	(f) If an appeal under subsection (e) is pending, the taxes
7	resulting from the termination of the property tax exemption
8	under this chapter and the payment required by this section are
9	not due until after the appeal is finally adjudicated and the
10	termination of the exemption is finally determined.
11	Sec. 13. (a) If the fiscal body adopts a resolution under section
12	12 of this chapter imposing a penalty, the amount of the penalty is
13	the amount determined under the following formula:
14	STEP ONE: Determine the total amount of the high impact
15	business owner's property taxes that were exempted under
16	this chapter.
17	STEP TWO: Divide the STEP ONE result by ten (10).
18	STEP THREE: Determine the number of years that have
19	elapsed since January 1 of the year in which the high impact
20	business owner's property tax exemption under section 10 of
21	this chapter commenced.
22	STEP FOUR: Subtract the STEP THREE result from twenty
23	(20).
24	STEP FIVE: Multiply the STEP FOUR result by the STEP
25	TWO result.
26	(b) The high impact business owner shall pay the amount
27	determined under subsection (a) to the county treasurer. The
28	county treasurer shall distribute money paid under this section on
29	a pro rata basis to the general fund of each taxing unit that
30	contains the inventory that was subject to the property tax
31	exemption. The amount to be distributed to the general fund of
32	each taxing unit shall be determined by the county auditor
33	according to the following formula:
34	STEP ONE: For each year that the property tax exemption
35	was in effect, determine the additional amount of property
36	taxes that would have been paid by the high impact business
37	owner to the taxing unit if the property tax exemption had not
38	been in effect.
39	STEP TWO: Determine the sum of the STEP ONE amounts.
40	STEP THREE: Divide the STEP TWO sum by the sum
41	determined under STEP TWO of section 14(e) of this chapter.

STEP FOUR: Multiply the amount paid by the high impact



1	business owner under section 14(e) of this chapter by the
2	STEP THREE quotient.
3	Sec. 14. (a) A high impact business owner that has received a
4	property tax exemption under section 10 of this chapter is subject
5	to this section if the designating body adopts a resolution
6	incorporating this section for the high impact business owner.
7	(b) If:
8	(1) the high impact business owner ceases operations before
9	January 1, 2024, at a facility for which the property tax
10	exemption was granted under this chapter; and
11	(2) the designating body finds that the high impact business
12	owner obtained a property tax exemption under this chapter
13	by intentionally providing false information concerning the
14	high impact business owner's plans to continue operations at
15	the facilities located within the commission's jurisdiction;
16	the high impact business owner shall pay the amount determined
17	under subsection (e) to the county treasurer.
18	(c) A high impact business owner may appeal the designating
19	body's decision under subsection (b) by filing a complaint in the
20	office of the clerk of the circuit or superior court, together with a
21	bond conditioned to pay the costs of the appeal if the appeal is
22	determined against the high impact business owner. An appeal
23	under this subsection shall be promptly heard by the court without
24	a jury and determined not more than thirty (30) days after the time
25	of the filing of the appeal. The court shall hear evidence on the
26	appeal and may confirm the action of the designating body or
27	sustain the appeal. The judgment of the court is a final
28	determination that may be appealed in the same manner as other
29	civil actions.
30	(d) If an appeal under subsection (c) is pending, the payment
31	required by this section is not due until after the appeal is finally
32	adjudicated and the high impact business owner's liability for the
33	payment is finally determined.
34	(e) The county auditor shall determine the amount to be paid by
35	the high impact business owner according to the following formula:
36	STEP ONE: For each year that the property tax exemption
37	provided under section 10 of this chapter was in effect,
38	determine the additional amount of property taxes that would
39	have been paid by the high impact business owner if the
40	exemption had not been in effect.
41	STEP TWO: Determine the sum of the STEP ONE amounts.
42	STEP THREE: Multiply the sum determined under STEP



1	TWO by one and one-tenth (1.1).
2	(f) The county treasurer shall distribute money paid under this
3	section on a pro rata basis to the general fund of each taxing unit
4	that contained the inventory that was subject to the property tax
5	exemption provided under section 10 of this chapter. The amount
6	to be distributed to the general fund of each taxing unit shall be
7	determined by the county auditor according to the following
8	formula:
9	STEP ONE: For each year that the property tax exemption
10	provided under section 10 of this chapter was in effect,
11	determine the additional amount of property taxes that would
12	have been paid by the high impact business owner to the
13	taxing unit if the exemption had not been in effect.
14	STEP TWO: Determine the sum of the STEP ONE amounts.
15	STEP THREE: Divide the STEP TWO sum by the sum
16	determined under STEP TWO of subsection (e).
17	STEP FOUR: Multiply the amount paid by the high impact
18	business owner under subsection (e) by the STEP THREE
19	quotient.
20	SECTION 2. [EFFECTIVE JULY 1, 2002] IC 6-1.1-10.1-10, as
21	added by this act, applies to property taxes first due and payable
22	after December 31, 2003.

